

Lessons from fuel poverty: how spatial data can help to identify vulnerable communities.

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Overview

- Context of fuel poverty in NI
- Mapping variables to identify risk
- Helping 'at risk' neighbourhoods
- Health impacts from "Affordable Warmth"
- Future thoughts

NI Context

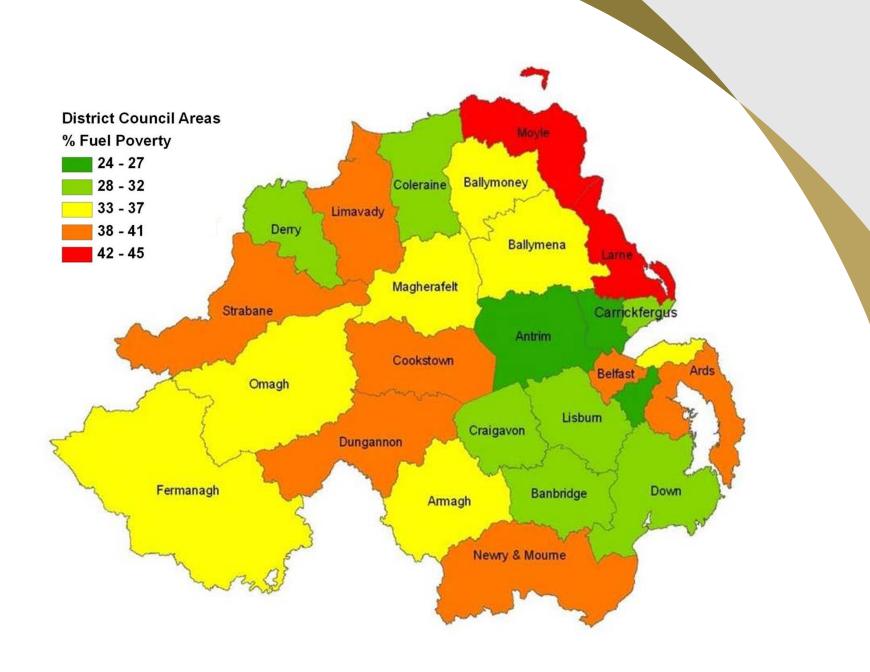
- 'Warm Homes' main approach for helping fuel poor (2001+)
- Energy efficiency measures provided for specific groups:
 - o "Passport Benefits" e.g. Pension Credit
 - "Vulnerable" occupants e.g. >60, <16, disability
- Insulation (L/CW/HWT); conversion to oil/gas; energy efficiency advice; BEC

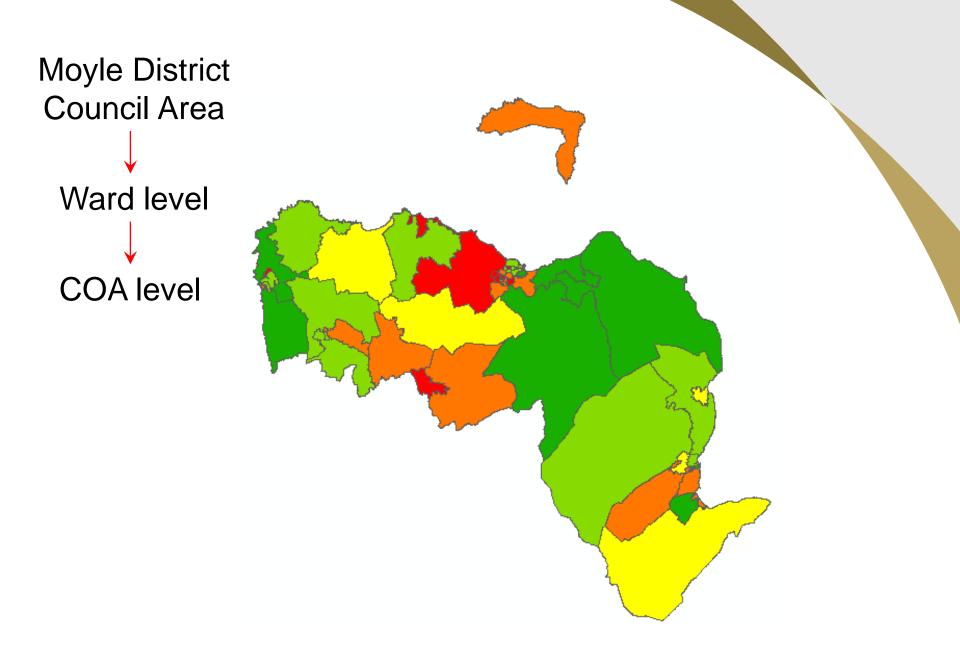
NI Context

- Relied largely on self-referral (capability)
- Many 'at-risk' people missed e.g. working poor
- Approach ignored building efficiency no specified level of improvement; no min standard
- Driven by annual targets (e.g. 2007/08 target of 10,000 retrofits)
- Reliance on data from NIHCS (<1% sample; 2016 – 3,000)

Area-based targeting

- Census zones have comprehensive data available (~125 homes) that enable areabased targeting
- Datasets enable targeting at regional scales
- Geography provides a framework to integrate data and identifies areas for interventions
- Geographic Information Systems (GIS) facilitate this improved targeting approach





Area-based targeting ¹¹

Low income (20%)

Housing Benefit Jobseekers Allowance Attendance Allowance Income Support

Income deprivation (10%)

Household below median income (using Anderson, 2008)

"Passport Benefits" (20%)

Pension Credit Disability Living Allowance Child Benefit

House Quality (20%)

House age House type House value House size

"Heating Burden" (30%)

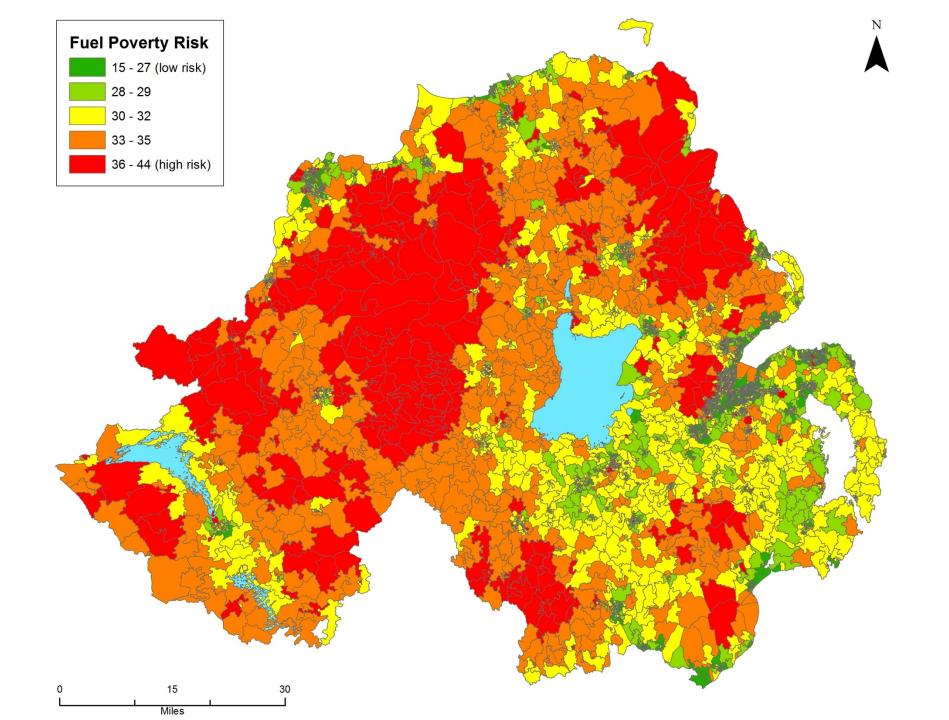
Average oil price (300 litres) Average winter temperature Fuel Poverty

Risk Score

Housing Element (50%)

Poverty Element (50%)

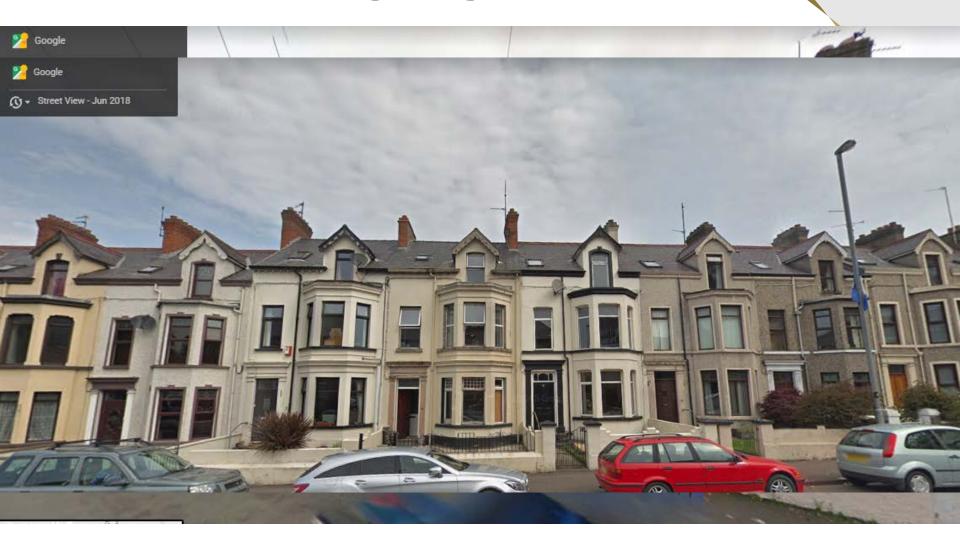
Gas availability (x 0.95 if on gas)





- -Small village, hamlet & open countryside
- -74% of homes built > 2000
- -65% of homes are detached
- -Average SAP score = 60.5
- -Higher than average price of £360 per 900 litres of oil
- -Gas is unavailable
- Low poverty score
- -Higher temperature area
- -20% <16 and 20% >65+ (2011)

Area-based targeting



Area-based targeting

- Funding provided (OFMDFM and DSDNI) to work with 19 Councils to verify model
- 2,145 households surveyed by Council staff
- Determine (1) actual levels of fuel poverty and
 (2) eligibility for assistance
- GIS area-based model accuracy was >80%
- Majority of households in areas were fuel poor, with many in severe fuel poverty.

Assisting vulnerable homes

- Address lists sent to all 11 local Councils
- Council staff assess eligibility
- > £20,000 income no retrofit work
- < £20,000 income BEC, referred to NIHE for survey, suite of measures installed based on building inspection, energy efficiency advice
- Homeowner arranges contractors to complete work – withdrawal can occur at any time.

Assisting vulnerable homes

2014 - 2018

- >16,000 homes had energy efficiency measures
- Major retrofits (>£1,800) completed in 13,557 homes. Almost 86% of retrofits were major
- Significant shift from *Warm Homes* (2002-2009) which showed 49% of retrofits were minor (<£600)[1]
- Average grant value of > £4,000 per home

Health Impact Assessment [2]

2014 - 2018

- Approximately 9,000 children (0-15), 27,000 adults (16-64) and 6,000 older people (65+) were assisted (based on UK Census)
- Conservative estimate of >1,000 properties warmer with less damp and mould
- Est. Common Mental Disorders reduced for at least 800 people.

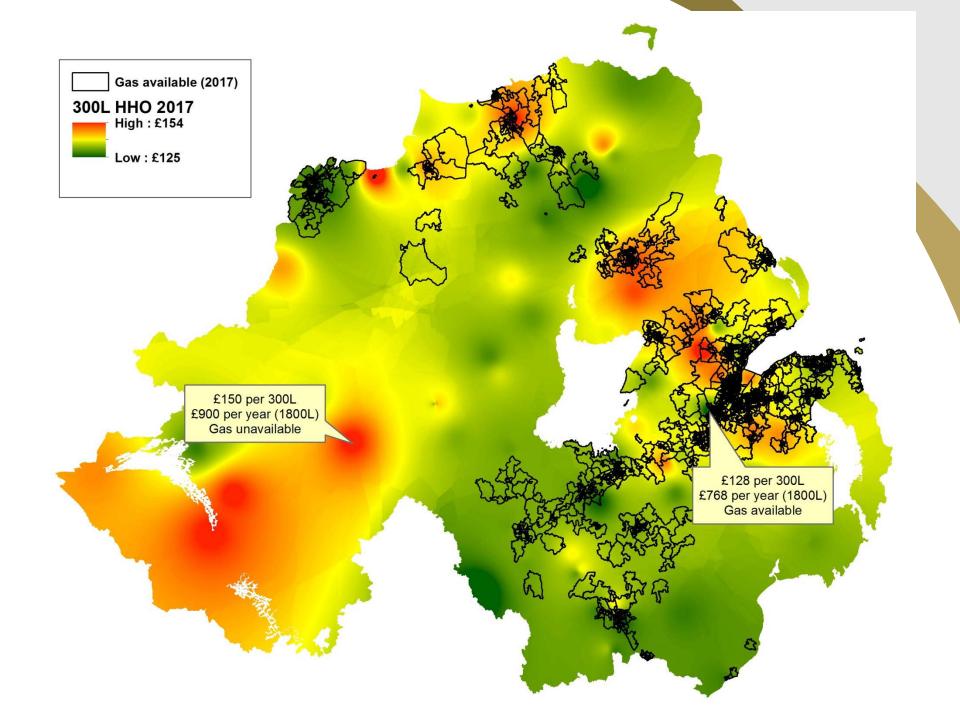
Health Impact Assessment [2]

2014 - 2018

- Est. gains in wellbeing at least £93.37 million
- Est. reductions in NHS costs equate to £4.09 million.
- Est. value of improved mental health conditions on increased working days equate to £4.95 million.
- Significant "Social Return on Investment" [3]

Future thoughts

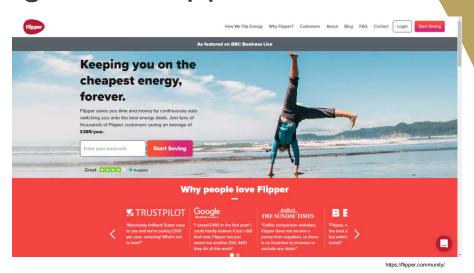
- Not just fuel, or energy, poverty.
- Includes food poverty etc
- Similar "variables" (deprivation, benefits etc)
- 2017 AWP update poverty element; housing element and; vulnerability element (elderly, young, long term illness, disabilities).
- Finding the vulnerable is one thing...



Future thoughts

 Need for the 'best' data to create the 'best' models – challenges and opportunities!

Active strategies



- Involve community/users at all stages of the process – education, suitability etc, ownership
- Regulation



Thank you

Research acknowledges Professor Christine Liddell, Dr Chris Morris and Dr Ryan Walker.

Funding provided by Department for Social Development (DSDNI), Department for Communities (DfC) and Office of First Minister and Deputy First Minister (OFMDFM).

Special thanks to Councils for support.

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References

- [1] Walker, R., Liddell, C., McKenzie, P. and Morris, C. 2013. Evaluating fuel poverty policy in Northern Ireland using a geographic approach, Energy Policy, Volume 63, pp 765-774
- [2] Mckenzie, P., Green, G., Gilbertson, J., Stafford, B. and Cook, S. (2018) A
 Health Impact Analysis of the Affordable Warmth Programme: 2014-2018,
 DfC, pp. 1-53.
- [3] WHO, 2017. Roadmap to implement the 2030 Agenda for Sustainable Development, building on Health 2020, the European policy for health and well-being (EUR/RC67/9). Copenhagen: WHO Regional Office for Europe.